

## House of Commons

# Monday 13 March 2017

# **Votes and Proceedings**

The House met at 2.30 pm.

#### PRAYERS.

1 Questions to the Secretary of State for Defence

2 Reproductive Health (Access to Terminations): Motion for leave to bring in a Bill (Standing Order No. 23)

Motion made and Question proposed, That leave be given to bring in a Bill to regulate the termination of pregnancies by medical practitioners and to repeal certain criminal offences relating to such terminations; and for connected purposes.—(*Diana Johnson*.)

Motion opposed (Standing Order No. 23(1)).

Question put.

The House divided.

Division No. 176.

Ayes: 172 (Tellers: Lyn Brown, Mrs Sharon Hodgson). Noes: 142 (Tellers: Mr Peter Bone, Mr David Nuttall).

Question accordingly agreed to.

*Ordered*, That Diana Johnson, Ms Harriet Harman, Barbara Keeley, Crispin Blunt, Norman Lamb, Caroline Lucas, Lyn Brown, Michael Fabricant, Andy Slaughter, Jo Stevens, Mrs Sharon Hodgson and Carolyn Harris present the Bill.

Diana Johnson accordingly presented the Bill.

Bill read the first time; to be read a second time on Friday 24 March, and to be printed (Bill 153).

3 European Union (Notification of Withdrawal) Bill (Programme) (No. 2)

Motion made and Question put forthwith (Standing Order No. 83A(7)), That the following provisions shall apply to the European Union (Notification of Withdrawal) Bill for the purpose of supplementing the Order of 1 February 2017 (European Union (Notification of Withdrawal) Bill (Programme)):

#### Consideration of Lords Amendments

(1) Proceedings on consideration of Lords Amendments shall (so far as not previously concluded) be brought to a conclusion two hours after their commencement at today's sitting.

#### Subsequent stages

- (2) Any further Message from the Lords may be considered forthwith without any Question being put.
- (3) The proceedings on any further Message from the Lords shall (so far as not previously concluded) be brought to a conclusion one hour after their commencement.—(Steve Brine.)

The House divided.

Division No. 177.

Ayes: 331 (Tellers: Guy Opperman, Heather Wheeler). Noes: 102 (Tellers: Stella Creasy, Jonathan Edwards).

Question accordingly agreed to.

4 European Union (Notification of Withdrawal) Bill: Consideration of Lords Amendments

Secretary David Davis signified Queen's consent, so far as Her Majesty's prerogative is concerned.

Lords Amendment 1

Motion made and Question proposed, That this House disagrees with the Lords in their Amendment 1.—(Secretary David Davis.)

The Speaker announced a time limit on backbench speeches (Standing Order No. 47(1)).

Question again proposed.

It being two hours after the commencement of proceedings on the Lords Amendments, the Speaker put the Questions necessary to dispose of the Lords Amendments (Programme Order, today).

The following Questions were put forthwith (Standing Order No. 83F).

(1) That this House disagrees with the Lords in their Amendment 1 (Question already proposed from the Chair).

The House divided.

Division No. 178.

Ayes: 335 (Tellers: Heather Wheeler, Jackie Doyle-Price).

Noes: 287 (Tellers: Nic Dakin, Jeff Smith).

Question accordingly agreed to.

Lords Amendment 1 accordingly disagreed to.

(2) That this House disagrees with the Lords in their Amendment 2 (Question on any Motion moved by a Minister of the Crown to disagree with a Lords Amendment).—(Secretary David Davis.)

The House divided.

Division No. 179.

Ayes: 331 (Tellers: Heather Wheeler, Jackie Doyle-Price).

Noes: 286 (Tellers: Nic Dakin, Jeff Smith).

Question accordingly agreed to.

Lords Amendment 2 accordingly disagreed to.

Motion made, and Question put forthwith (Standing Order No. 83H(2)), That a Committee be appointed to draw up Reasons to be assigned to the Lords for disagreeing to their Amendments 1 and 2.

That James Berry, Paul Blomfield, Stephen Gethins, Mr David Jones, Jessica Morden, Christopher Pincher and Jeremy Quin be members of the Committee.

That Mr David Jones be Chair of the Committee.

That three be the Quorum of the Committee.

That the Committee do withdraw immediately.—(*Graham Stuart*.)

Question agreed to.

5 Ways and Means: Amendment of the Law (third day)

Debate resumed (Order, 9 March).

Question again proposed, That—

- (1) it is expedient to amend the law with respect to the National Debt and the public revenue and to make further provision in connection with finance.
- (2) This Resolution does not extend to the making of any amendment with respect to value added tax so as to provide—
  - (a) for zero-rating or exempting a supply, acquisition or importation;
  - (b) for refunding an amount of tax;
  - (c) for any relief, other than a relief that—
    - (i) so far as it is applicable to goods, applies to goods of every description, and
    - (ii) so far as it is applicable to services, applies to services of every description.

The Deputy Speaker announced a time limit on backbench speeches (Standing Order No. 47(1)).

## 6 European Union (Notification of Withdrawal) Bill (Reasons Committee)

Mr David Jones reported from the Committee appointed to draw up Reasons to be assigned to the Lords for disagreeing to their Amendments to the European Union (Notification of Withdrawal) Bill, That it had drawn up the following Reasons, which he was required to report to the House, pursuant to the Order of that day:

The Commons disagree to Lords Amendment 1 for the following Reason:—

Because it is not a matter that needs to be dealt with in the Bill.

The Commons disagree to Lords Amendment 2 for the following Reason:—

Because it is not a matter that needs to be dealt with in the Bill.

The Reasons were agreed to.

Message to the Lords to communicate the said Reasons with the Bill.

7 Ways and Means: Amendment of the Law (third day) (resumed)

Question again proposed.

At 10.00 pm, the debate was interrupted.

#### 8 Business of the House

Motion made and Question put forthwith (Standing Order No. 15(2)), That, at this day's sitting, proceedings on the Amendment of the Law motion may be proceeded with, though opposed, until 11.00 pm.—(*Guy Opperman*.)

Question agreed to.

9 Ways and Means: Amendment of the Law (third day) (resumed)

The House resumed the debate.

*Ordered*, That the debate be now adjourned.—(*Mark Spencer*.)

Debate to be resumed tomorrow.

## 10 Statutory Instruments: Motions for Approval

(1) Motion made and Question put forthwith (Standing Order No. 118(6)), That the draft Reporting on Payment Practices and Performance Regulations 2017, which were laid before this House on 31 January, be approved.—(Mark Spencer.)

Question agreed to.

(2) Motion made and Question put forthwith (Standing Order No. 118(6)), That the draft Limited Liability Partnerships (Reporting on Payment Practices and Performance) Regulations 2017, which were laid before this House on 31 January, be approved.—(*Mark Spencer*.)

Question agreed to.

(3) Motion made and Question put forthwith (Standing Order No. 118(6)), That the draft Automatic Enrolment (Earnings Trigger and Qualifying Earnings Band) Order 2017, which was laid before this House on 2 February, be approved.—(*Mark Spencer*.)

Question agreed to.

(4) Motion made and Question put forthwith (Standing Order No. 118(6)), That the draft Bereavement Support Payment Regulations 2017, which were laid before this House on 12 January, be approved.—(Mark Spencer.)

The Speaker's opinion as to the decision of the Question was challenged.

Division deferred until Wednesday 15 March (Standing Order No. 41A).

#### 11 Electoral Commission

Motion made and Question put forthwith (Standing Order No. 118(6) and Order of 28 February), That an humble Address be presented to Her Majesty, praying that Her Majesty will appoint Professor Elan Closs Stephens as an Electoral Commissioner with effect from 13 March 2017 for the period ending on 12 March 2021.—(Mark Spencer.)

Question agreed to.

## 12 Changes to membership of select committees

- (1) Ordered, That Kelly Tolhurst be discharged from the Business, Energy and Industrial Strategy Committee and Antoinette Sandbach be added.—(Bill Wiggin, on behalf of the Committee of Selection.)
- (2) *Ordered*, That Marie Rimmer be discharged from the Justice Committee and Jo Stevens be added.—(*Bill Wiggin, on behalf of the Committee of Selection.*)
- (3) *Ordered*, That Dr Roberta Blackman-Woods be discharged from the Science and Technology Committee and Gareth Snell be added.—(*Bill Wiggin, on behalf of the Committee of Selection.*)

#### 13 Adjournment

Subject: Effect of the UK leaving the EU on poultry producers (Ian Paisley).

Resolved, That this House do now adjourn.—(Mark Spencer.)

Adjourned at 11.27 pm until tomorrow.

Other proceedings

Lords Messages

## 14 European Union (Notification of Withdrawal) Bill

The Lords do not insist on their amendments to the European Union (Notification of Withdrawal) Bill to which the Commons have disagreed.

General Committees: Reports

## 15 First Delegated Legislation Committee

Ms Karen Buck (Chair) reported the draft Tees Valley Combined Authority (Functions and Amendment) Order 2017.

## 16 Fifth Delegated Legislation Committee

Philip Davies (Chair) reported the draft Greater Manchester Combined Authority (Fire and Rescue Functions) Order 2017 and the draft Greater Manchester Combined Authority (Transfer of Police and Crime Commissioner Functions to the Mayor) Order 2017.

## General Committees: Appointments

The Speaker appoints the Chair of General Committees and members of Programming Sub-Committees, and allocates Statutory Instruments to Delegated Legislation Committees.

The Committee of Selection nominates Members to serve on General Committees (and certain Members to serve on Grand Committees).

17 Road Traffic Offenders (Surrender of Driving Licences Etc) Bill Committee

Members: William Wragg discharged and Dr James Davies nominated in substitution.

18 Bus Services Bill [Lords] (Programming Sub-Committee)

Members: Nic Dakin, Mike Freer, Chris Green, Andrew Jones, Mark Spencer and Daniel Zeichner.

19 Vehicle Technology and Aviation Bill (Programming Sub-Committee)

Members: Alan Brown, Jackie Doyle-Price, Vicky Foxcroft, Richard Fuller, Mr John Hayes, Andy McDonald and Victoria Prentis.

20 First Delegated Legislation Committee (Draft Tees Valley Combined Authority (Functions and Amendment) Order 2017)

Members: Neil Parish discharged and David Warburton nominated in substitution.

21 Third Delegated Legislation Committee (Draft National Minimum Wage (Amendment) Regulations 2017)

Members: Dawn Butler, Rachel Reeves and Emma Reynolds discharged and Stella Creasy, Peter Kyle and Owen Smith nominated in substitution.

22 Fourth Delegated Legislation Committee (Draft Individual Savings Account (Amendment No.

2) Regulations 2017)

Members: Patricia Gibson discharged and Marion Fellows nominated in substitution.

## Reports from Select Committees

## 23 Administration Committee

- (1) Record of the Committee's discussions at its meeting on 13 March, to be published;
- (2) *Election planning and services*: First Report, to be printed, with the formal minutes relating to the Report (HC 588)

(Sir Paul Beresford).

24 Communities and Local Government Committee

Adult social care: Written evidence, to be published (HC 47) (Mr Clive Betts).

## 25 Public Accounts (Committee of)

- (1) Capital funding for schools: Oral and written evidence, to be published (HC 961);
- (2) Correspondence from Stephen Barclay MP to the Comptroller and Auditor General relating to the governance of the Greater Cambridge Greater Peterborough Local Enterprise Partnership and the Cambridge City Deal: Written evidence, to be published;

- (3) Housing State of the Nation: Written evidence, to be published (HC 958);
- (4) *Integrating health and social care*: Written evidence, to be published (HC 959); (Meg Hillier).

#### 26 Transport Committee

- (1) Urban congestion: Oral and written evidence, to be published (HC 760);
- (2) Airspace management and modernisation: Written evidence, to be published (HC 996);
- (3) Maritime Growth Study: Written evidence, to be published (HC 906);
- (4) Vauxhall vehicle fires: Written evidence, to be published (HC 962);
- (5) Volkswagen emissions: Written evidence, to be published (HC 1021)
- (Mrs Louise Ellman).

## 27 Treasury Committee

- (1) Appointment of Charlotte Hogg as Deputy Governor of the Bank of England: Second Report:
  - i) Twelfth Report, to be printed, with the formal minutes relating to the Report (HC 1092);
  - ii) The Bank of England's procedure for declaration of interests and recusals: Written evidence, to be published;
  - iii) Correspondence from the Bank of England on declaration of interests and recusal: Written evidence, to be published;
  - iv) Correspondence from the Bank of England on Ms Hogg's declarations of conflicts as Chief Operating Officer: Written evidence, to be published;
  - v) Correspondence from the Bank of England on Ms Hogg's declarations of conflicts in her application for Deputy Governor: Written evidence, to be published;
  - vi) Correspondence with the Chancellor of the Exchequer relating to the protocol for public appointments: Written evidence, to be published;
  - (2) Budget 2017
    - i) Oral evidence, to be published (HC 1069);
  - ii) Correspondence with the Chairman of the Office for Budget Responsibility relating to the HM Treasury review of the Office for Budget Responsibility: Written evidence, to be published;
  - iii) Correspondence with the Chairman of the Office for Budget Responsibility relating to the Committee's Budget 2016 hearing: Written evidence, to be published;
  - iv) Correspondence with the Chairman of the Office for Budget Responsibility relating to the Office for Budget Responsibility's Memorandum of Understanding: Written evidence, to be published

(Mr Andrew Tyrie).

#### 28 Welsh Affairs Committee

*Broadcasting in Wales follow-up: S4C funding:* Oral and written evidence, to be published (HC 981) (David T.C. Davies).

## John Bercow

Speaker

## Sitting in Westminster Hall

The sitting began at 4.30 pm.

Debate on an e-petition (Standing Order No. 10(1)(a))

Sentencing for child abuse offences

*Resolved*, That this House has considered e-petition 166711 relating to sentencing for child abuse offences.—(*Catherine McKinnell*.)

Sitting adjourned without Question put (Standing Order No. 10(14)).

Adjourned at 5.55 pm until tomorrow.

## Lindsay Hoyle

Chairman of Ways and Means

#### **APPENDIX**

Papers presented and delivered to the Votes and Proceedings Office on Friday 10 March under Standing Orders No. 158 and No. 159:

Papers subject to Negative Resolution:

## 1 Children and Young Persons

Childcare Act 2006 (Provision of Information to Parents) (England) (Amendment) (No. 2) Regulations 2017 (S.I., 2017, No. 333), dated 8 March 2017 (by Act), with an Explanatory Memorandum (by Command) (Caroline Dinenage).

#### 2 Education

Further Education Loans (Amendment) Regulations 2017 (S.I., 2017, No. 336), dated 9 March 2017 (by Act), with an Explanatory Memorandum (by Command) (Robert Halfon).

## 3 Income Tax

- (1) Asset-based Penalty for Offshore Inaccuracies and Failures (Reductions for Disclosure and Co-operation) Regulations 2017 (S.I., 2017, No. 334), dated 9 March 2017 (by Act), with an Explanatory Memorandum (by Command) (Jane Ellison);
- (2) Penalties Relating to Offshore Matters and Offshore Transfers (Additional Information) Regulations 2017 (S.I., 2017, No. 345), dated 9 March 2017 (by Act), with an Explanatory Memorandum (by Command) (Jane Ellison); and
- (3) Taxation of Northern Ireland Welfare Supplementary Payments Regulations 2017 (S.I., 2017, No. 338), dated 9 March 2017 (by Act), with an Explanatory Memorandum (by Command) (Jane Ellison).

#### 4 Landfill Tax

Landfill Tax (Amendment) Regulations 2017 (S.I., 2017, No. 332), dated 9 March 2017 (by Act), with an Explanatory Memorandum (by Command) (Jane Ellison).

#### 5 Legal Aid and Advice

Criminal Legal Aid (Standard Crime Contract) (Amendment) Regulations 2017 (S.I., 2017, No. 311), dated 7 March 2017 (by Act), with an Explanatory Memorandum (by Command) (Secretary Elizabeth Truss).

## 6 National Health Service

National Health Service Commissioning Board and Clinical Commissioning Groups (Responsibilities and Standing Rules) (Amendment) (No. 2) Regulations 2017 (S.I., 2017, No. 322), dated 8 March 2017 (by Act), with an Explanatory Memorandum (by Command) (David Mowat).

#### 7 Pensions

Employers' Duties (Implementation) (Amendment) Regulations 2017 (S.I., 2017, No. 347), dated 9 March 2017 (by Act), with an Explanatory Memorandum and an Impact Assessment (by Command) (Richard Harrington).

#### 8 Petroleum

Oil and Gas Authority (Levy) Regulations 2017 (S.I., 2017, No. 323), dated 9 March 2017 (by Act), with an Explanatory Memorandum (by Command) (Secretary Greg Clark).

#### 9 Rating and Valuation

Non-Domestic Rating (Designated Areas etc.) Regulations 2017 (S.I., 2017, No. 318), dated 9 March 2017 (by Act), with an Explanatory Memorandum (by Command) (Mr Marcus Jones).

## 10 Senior Courts of England and Wales

Criminal Procedure (Amendment No. 2) Rules 2017 (S.I., 2017, No. 282), dated 6 March 2017 (by Act), with an Explanatory Memorandum (by Command) (Secretary Elizabeth Truss).

#### 11 Social Security

Social Security (Fees Payable by Qualifying Lenders) (Amendment) Regulations 2017 (S.I., 2017, No. 270), dated 6 March 2017 (by Act), with an Explanatory Memorandum (by Command) (Caroline Nokes).

## Other Papers:

## 12 Caribbean and North Atlantic Territories

Turks and Caicos Islands (Finance) Order 2017 (S.I., 2017, No. 317), dated 8 March 2017 (by Act), with an Explanatory Memorandum (by Command) (Secretary Boris Johnson).

## 13 Town and Country Planning

Impact Assessment to the Town and Country Planning (General Permitted Development) (England) (Amendment) (No. 2) Order 2016 (S.I., 2016, No. 1040) (laid 3 November) (by Command) (Secretary Sajid Javid).

#### 14 Transport

Memorandum to the Transport Select Committee: Post Legislative Assessment of the Marine Navigation Act 2013 (by Command) (Cm. 9438) (Secretary Chris Grayling).

Papers presented or laid upon the Table on Monday 13 March:

Papers subject to Affirmative Resolution:

## 15 Corporation Tax

Corporation Tax Act 2010 (Part 8C) (Amendment) Regulations 2017 (S.I., 2017, No. 364), dated 13 March 2017 (by Act), with an Explanatory Memorandum (by Command) (Jane Ellison).

#### 16 Government Resources and Accounts

Draft Government Resources and Accounts Act 2000 (Audit of Public Bodies) Order 2017 (by Act), with an Explanatory Memorandum (by Command) (Simon Kirby).

#### 17 Immigration

Draft Immigration Act 2016 (Consequential Amendments) (Biometrics and Legal Aid) Regulations 2017 (by Act), with an Explanatory Memorandum (by Command) (Secretary Amber Rudd).

#### 18 Local Government

Draft Combined Authorities (Finance) Order 2017 (by Act), with an Explanatory Memorandum (by Command) (Andrew Percy).

Papers subject to Negative Resolution:

## 19 Children and Young Persons

Childcare (Miscellaneous Amendments) Regulations 2017 (S.I., 2017, No. 361), dated 8 March 2017 (by Act), with an Explanatory Memorandum and an Impact Assessment (by Command) (Caroline Dinenage).

#### 20 Harbours, Docks, Piers and Ferries

Harbour Directions (Designation of Harbour Authorities) Order 2017 (S.I., 2017, No. 279), dated 6 March 2017 (by Act) with an Explanatory Memorandum and an Impact Assessment (by Command) (Secretary Chris Grayling).

## 21 Health and Safety

Freight Containers (Safety Convention) Regulations 2017 (S.I., 2017, No. 325), dated 8 March 2017 (by Act), with an Explanatory Memorandum and an Impact Assessment (by Command) (Penny Mordaunt).

## 22 Insolvency

- (1) Insolvency (England and Wales) Rules 2016 (Consequential Amendments and Savings) Rules 2017 (S.I., 2017, No. 369), dated 9 March 2017 (by Act), with an Explanatory Memorandum (by Command) (Secretary Greg Clark).
- (2) Insolvency (England and Wales) (Amendment) Rules 2017 (S.I., 2017, No. 366), dated 10 March 2017 (by Act), with an Explanatory Memorandum (by Command) (Secretary Greg Clark).

#### 23 Pensions

(1) Occupational Pension Schemes and Social Security (Schemes that were Contracted-out and Graduated Retirement Benefit) (Miscellaneous Amendments) Regulations 2017 (S.I., 2017, No. 354), dated 9 March 2017 (by Act), with an Explanatory Memorandum and an Impact Assessment (by Command) (Richard Harrington); and

(2) Pension Protection Fund (Modification) (Amendment) Regulations 2017 (S.I., 2017, No. 324), dated 8 March 2017 (by Act), with an Explanatory Memorandum (by Command) (Richard Harrington).

#### 24 Road Traffic

Road Traffic Offenders (Additional Offences) Order 2017 (S.I., 2017, No. 294), dated 6 March 2017 (by Act), with an Explanatory Memorandum (by Command) (Secretary Chris Grayling).

#### 25 Social Security

- (1) Social Security (Scottish Infected Blood Support Scheme) Regulations 2017 (S.I., 2017, No. 329), dated 8 March 2017 (by Act), with an Explanatory Memorandum (by Command) (Penny Mordaunt);
- (2) Social Security Benefits Up-rating Regulations 2017 (S.I., 2017, No. 349), dated 9 March 2017 (by Act), with an Explanatory Memorandum (by Command) (Caroline Nokes);
- (3) Social Security Revaluation of Earnings Factors Order 2017 (S.I., 2017, No. 287), dated 7 March 2017 (by Act), with an Explanatory Memorandum (by Command) (Richard Harrington); and
- (4) Universal Credit (Reduction of the Earnings Taper Rate) Amendment Regulations 2017 (S.I., 2017, No. 348), dated 8 March 2017 (by Act), with an Explanatory Memorandum (by Command) (Damian Hinds).

## 26 Universities of Oxford and Cambridge

- (1) Statute, dated 11 October 2016, made by the Chancellor, Masters and Scholars of the University of Oxford, amending Part 1 of the Schedule to the Statutes of the University (by Act), with an Explanatory Memorandum (by Command) (Secretary Justine Greening); and
- (2) Statute, dated 11 October 2016, made by the Chancellor, Masters and Scholars of the University of Oxford, amending Part 42 of the Schedule to the Statutes of the University (by Act), with an Explanatory Memorandum (by Command) (Secretary Justine Greening).

## Other Papers:

## 27 Justice and Security (Northern Ireland)

Ninth Report of the Independent Reviewer of the Justice and Security (Northern Ireland) Act 2007 (by Act) (Secretary James Brokenshire).

#### 28 Law Commissions

Report of the Law Commission on Mental Capacity and Deprivation of Liberty (by Act); to be printed (HC 1079) (Secretary Elizabeth Truss).

#### SPEAKER'S CERTIFICATE

## **Budget Resolutions**

The Speaker has certified, for the purposes of Standing Order No. 83U, and on the basis of material put before him, that, in his opinion, the following founding motions published on 8 March 2017 and to be moved by the Chancellor of the Exchequer relate exclusively to England, Wales and Northern Ireland and are within devolved legislative competence—

- 3. Income tax (main rates)
- 36. Landfill tax (rates)

#### **CORRECTION**

Tuesday 8 November 2016

The following should have appeared after item 13:

**Environmental Audit Committee** 

- (1) Sustainability and HM Treasury:
  - (i) Fifth Report, to be printed, with the formal minutes relating to the Report (HC 181);
  - (ii) Written evidence, to be published (HC 181);
- (2) Environmental impact of microplastics: Government response to the Fourth Report of the Committee, Session 2016-17: Fifth Special Report, to be printed (HC 802);
- (3) Sustainability in the Department for Transport: Government response to the Third Report of the Committee, Session 2016-17: Fourth Special Report, to be printed (HC 819);
- (4) The future of the natural environment after the EU Referendum: Written evidence, to be published (HC 599);
  - (5) Marine Protected Areas revisited: Written evidence, to be published (HC 597);
  - (6) Sustainable Development Goals in the UK: Written evidence, to be published (HC 596) (Mary Creagh).